H. R. 2568

To amend title 23, United States Code, to establish a transportation and active living program, a safe routes to school program, and a non-motorized transportation pilot program.

IN THE HOUSE OF REPRESENTATIVES

June 23, 2003

Mr. Oberstar (for himself, Mr. Blumenauer, Mr. Hobson, Mr. Lipinski, Ms. Norton, Mr. Pascrell, Mr. Lampson, Mr. Honda, Mr. Frost, Mr. Serrano, Mr. Moran of Virginia, Mr. Sanders, Mr. Brown of Ohio, Ms. Woolsey, Mr. Doggett, Ms. Baldwin, Mr. Ballance, Mr. Case, and Mr. Scott of Georgia) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

A BILL

To amend title 23, United States Code, to establish a transportation and active living program, a safe routes to school program, and a nonmotorized transportation pilot program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Pedestrian and Cyclist
- 5 Equity Act of 2003".

1 SEC. 2. TRANSPORTATION AND ACTIVE LIVING PROGRAM.

- 2 (a) IN GENERAL.—Subchapter I of chapter 1 of title
- 3 23, United States Code, is amended by adding at the end
- 4 the following:

5 "§ 165. Transportation and active living program

- 6 "(a) In General.—Subject to the requirements of
- 7 this section, the Secretary shall establish and carry out
- 8 a transportation and active living program.
- 9 "(b) Purpose.—The purpose of the program shall
- 10 be to create, enhance, and promote, through changes in
- 11 transportation, community design, and architectural poli-
- 12 cies and programs, community environments that improve
- 13 opportunities for people to be physically active in their
- 14 daily lives.
- 15 "(c) Grants.—In carrying out the program, the Sec-
- 16 retary shall make grants to State, local, and regional agen-
- 17 cies, including nonprofit organizations, for eligible activi-
- 18 ties.
- 19 "(d) Eligible Activities.—In making grants
- 20 under this section, the Secretary may consider initiatives
- 21 that—
- 22 "(1) adopt community design, land use, and
- transportation policies that promote active living or
- 24 remove barriers to physical activity, including poli-
- cies that—

1	"(A) integrate land use and transportation
2	planning processes to promote nonmotorized
3	travel choices;
4	"(B) incorporate pedestrian- and bicycle-
5	friendly features into community planning or
6	legislative initiatives;
7	"(C) develop campaigns and provide tech-
8	nical assistance for safe routes to school;
9	"(D) implement commuter choice options
10	and provide incentives for walking and bicy-
11	$\operatorname{cling};$
12	"(E) enhance accessibility and mobility ini-
13	tiatives for people with disabilities; and
14	"(F) improve access to transit, parks, and
15	recreation areas; and
16	"(2) implement communications and marketing
17	strategies to promote physical activity, including
18	strategies that—
19	"(A) promote the use of systems and facili-
20	ties that increase physical activity, such as bike-
21	ways, trails, parks, and transit;
22	"(B) promote awareness and under-
23	standing of the benefits of environments that
24	support physical activity;

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1	"(C) provide school and workplace edu-
2	cation about resources to support a physically
3	active lifestyle; and
4	"(D) engage local media and organize peri-
5	odic events about issues related to physical ac-
6	tivity.
7	"(c) Eligible Applicants.—
8	"(1) APPLICATIONS.—A State, local, or regional
9	agency, including a nonprofit organization, shall be
10	eligible for a grant under this section if the agency
11	submits to the Secretary an application in such form
12	and containing such information as the Secretary

- "(2) ABILITY OF APPLICANT.—The Secretary shall require each applicant to demonstrate the ability to address, as part of ongoing local planning, development, and transportation efforts, the needs of diverse populations for physical activity.
- "(3) Preference.—The Secretary shall give preference to applicants that demonstrate interdisciplinary alliances, engage governmental entities, and propose innovative policies, programs, and communications strategies that have the potential to increase access and remove barriers to physical activity.

may require.

- 1 "(d) Use of Funds.—
- 2 "(1) Eligible uses.—Amounts from grants
- 3 under this section may be used for salaries, data col-
- 4 lection and analysis, meetings, supplies, and other
- 5 direct project expenses, including a limited amount
- 6 of essential equipment.
- 7 "(2) Prohibited Uses.—Amounts from grants
- 8 under this section may not be used to construct, re-
- 9 construct, or renovate facilities or as a substitute for
- funds currently being used to support similar activi-
- 11 ties.
- 12 "(e) Distribution of Funds.—To ensure a broad
- 13 geographical distribution of funds, the total amount
- 14 awarded in grants under this section to applicants in any
- 15 State may not exceed \$1,000,000 for a fiscal year.
- 16 "(f) Federal Share.—The Federal share of the
- 17 cost of a project funded under this section shall be 100
- 18 percent.
- 19 "(g) AUTHORIZATION OF APPROPRIATIONS.—There
- 20 is authorized to be appropriated out of the Highway Trust
- 21 Fund (other than the Mass Transit Account) to carry out
- 22 this section \$25,000,000 for each of the fiscal years 2004
- 23 through 2009.

- 1 "(h) Period of Availability.—Notwithstanding
- 2 section 118(b)(2), amounts allocated under this section
- 3 shall remain available until expended.".
- 4 (b) Conforming Amendment.—The analysis for
- 5 chapter 1 of title 23, United States Code, is amended by
- 6 inserting after the item relating to section 164 the fol-
- 7 lowing:

"165. Transportation and active living program.".

8 SEC. 3. SAFE ROUTES TO SCHOOL PROGRAM.

- 9 (a) In General.—Subchapter I of chapter 1 of title
- 10 23, United States Code, is further amended by adding at
- 11 the end the following:

12 "§ 166. Safe routes to school program

- 13 "(a) Establishment.—Subject to the requirements
- 14 of this section, the Secretary shall establish and carry out
- 15 a safe routes to school program for the benefit of children
- 16 in primary and middle schools.
- 17 "(b) Purposes.—The purposes of the program shall
- 18 be—
- 19 "(1) to enable and encourage children to walk
- and bicycle to school;
- 21 "(2) to make bicycling and walking to school a
- safer and more appealing transportation alternative,
- thereby encouraging a healthy and active lifestyle
- from an early age; and

1	"(3) to facilitate the planning, development,
2	and implementation of projects and activities that
3	will improve safety and reduce traffic, fuel consump-
4	tion, and air pollution in the vicinity of schools.
5	"(c) Apportionment of Funds.—
6	"(1) In general.—Subject to paragraphs (2)
7	and (3), amounts made available to carry out this
8	section for a fiscal year shall be apportioned among
9	the States in the ratio that—
10	"(A) the total student enrollment in pri-
11	mary and middle schools in each State; bears to
12	"(B) the total student enrollment in pri-
13	mary and middle schools in all the States.
14	"(2) Minimum apportionment.—No State
15	shall receive an apportionment under this section for
16	a fiscal year of less than \$2,000,000.
17	"(3) Set-Aside.—Before apportioning amounts
18	under this subsection for a fiscal year, the Secretary
19	shall set aside such sums as may be necessary for
20	the administrative expenses of the Secretary in car-
21	rying out this section.
22	"(4) Determination of student enroll-
23	MENTS.—Determinations under this subsection con-
24	cerning student enrollments shall be made by the

Secretary.

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1	"(d) Administration of Amounts.—Amounts ap-
2	portioned to a State under this section shall be adminis-
3	tered by the State's department of transportation.
4	"(e) Eligible Recipients.—Amounts apportioned
5	to a State under this section shall be used by the State
6	to provide financial assistance to State, local, and regional
7	agencies, including nonprofit organizations, that dem-
8	onstrate an ability to meet the requirements of this sec-
9	tion.
10	"(f) ELIGIBLE PROJECTS AND ACTIVITIES.—
11	"(1) Infrastructure-related projects.—
12	"(A) In general.—Amounts apportioned
13	to a State under this section and section
14	104(b)(3) may be used for the planning, design,
15	and construction of infrastructure-related
16	projects to encourage walking and bicycling to
17	school, including—
18	"(i) sidewalk improvements;
19	"(ii) traffic calming and speed reduc-
20	tion improvements;
21	"(iii) pedestrian and bicycle crossing
22	improvements;
23	"(iv) on-street bicycle facilities;
24	"(v) off-street bicycle and pedestrian
25	facilities;

1	"(vi) secure bicycle parking facilities;
2	and
3	"(vii) traffic diversion improvements
4	in the vicinity of schools.
5	"(B) Location of Projects.—Infra-
6	structure-related projects under paragraph (1)
7	may be carried out on any public road or any
8	bicycle or pedestrian pathway or trail in the vi-
9	cinity of schools.
10	"(2) Noninfrastructure-related activi-
11	TIES.—
12	"(A) IN GENERAL.—In addition to projects
13	described in paragraph (1), amounts appor-
14	tioned to a State under this section may be
15	used for noninfrastructure-related activities to
16	encourage walking and bicycling to school, in-
17	cluding—
18	"(i) public awareness campaigns and
19	outreach to press and community leaders;
20	"(ii) traffic education and enforce-
21	ment in the vicinity of schools;
22	"(iii) student sessions on bicycle and
23	pedestrian safety, health, and environment;
24	and

1	"(iv) funding for training, volunteers,
2	and coordinators of safe routes to school
3	programs.
4	"(B) Allocation.—Not less than 10 per-
5	cent of the amounts apportioned to a State
6	under this section for a fiscal year shall be used
7	for noninfrastructure-related activities under
8	this paragraph.
9	"(3) Safe routes to school coordi-
10	NATOR.—Each State receiving an apportionment
11	under this section for a fiscal year shall use a suffi-
12	cient amount of the apportionment to fund a full-
13	time position of coordinator of the State's safe
14	routes to school program.
15	"(g) Clearinghouse.—
16	"(1) IN GENERAL.—The Secretary shall make
17	grants to a national nonprofit organization engaged
18	in promoting safe routes to schools to—
19	"(A) operate a national safe routes to
20	school clearinghouse;
21	"(B) develop information and educational
22	programs on safe routes to school; and
23	"(C) provide technical assistance and dis-
24	seminate techniques and strategies used for
25	successful safe routes to school programs.

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"(2) Funding.—The Secretary shall carry out

2	this subsection using amounts set aside for adminis-
3	trative expenses under subsection (c)(3).
4	"(h) Task Force.—
5	"(1) In general.—The Secretary shall estab-
6	lish a national safe routes to school task force com-
7	posed of leaders in health, transportation, and edu-
8	cation, including representatives of appropriate Fed-
9	eral agencies, to study and develop a strategy for ad-
10	vancing safe routes to school programs nationwide.
11	"(2) Report.—Not later than March 30, 2005,
12	the Secretary shall transmit to Congress a report
13	containing the results of the study conducted, and a
14	description of the strategy developed, under para-
15	graph (1).
16	"(3) Funding.—The Secretary shall carry out
17	this subsection using amounts set aside for adminis-
18	trative expenses under subsection (c)(3).
19	"(i) Federal Share.—The Federal share of the
20	cost of a project or activity funded under this section shall
21	be 100 percent.
22	"(j) Definitions.—
23	``(1) In the vicinity of schools.—The term
24	'in the vicinity of schools' means, with respect to a

- school, the area within bicycling and walking distance of the school (approximately 2 miles).
- 3 "(2) Primary and middle schools.—The
- 4 term 'primary and middle schools' means schools
- 5 providing education from kindergarten through
- 6 eighth grade.
- 7 "(k) AUTHORIZATION OF APPROPRIATIONS.—There
- 8 is authorized to be appropriated out of the Highway Trust
- 9 Fund (other than the Mass Transit Account) to carry out
- 10 this section \$250,000,000 for each of the fiscal years 2004
- 11 through 2009.
- 12 "(1) Period of Availability.—Notwithstanding
- 13 section 118(b)(2), amounts apportioned under this section
- 14 shall remain available until expended.".
- 15 (b) Conforming Amendments.—
- 16 (1) Chapter analysis.—The analysis for
- 17 chapter 1 of title 23, United States Code, is amend-
- ed by inserting after the item relating to section 165
- the following:

"166. Safe routes to school program.".

- 20 (2) Surface transportation program.—
- 21 Section 133(b) of title 23, United States Code, is
- amended by adding at the end the following:
- 23 "(15) Infrastructure-related projects to encour-
- age walking and bicycling to school in accordance
- with section 166.".

1 SEC. 4. NONMOTORIZED TRANSPORTATION PILOT PRO-

- 2 GRAM.
- 3 (a) Establishment of Program.—Subchapter I of
- 4 chapter 1 of title 23, United States Code, is further
- 5 amended by adding at the end the following:

6 "§ 167. Nonmotorized transportation pilot program

- 7 "(a) Establishment.—The Secretary shall estab-
- 8 lish and carry out a nonmotorized transportation pilot pro-
- 9 gram to construct, in 3 communities selected by the Sec-
- 10 retary, a network of nonmotorized transportation infra-
- 11 structure facilities, including sidewalks, bicycle lanes, and
- 12 pathways, that connect directly with transit stations,
- 13 schools, residences, businesses, and other community ac-
- 14 tivity centers.
- 15 "(b) Purpose.—The purpose of the program shall
- 16 be to demonstrate the extent to which bicycling and walk-
- 17 ing can carry a significant part of the transportation load,
- 18 and represent a major portion of the transportation solu-
- 19 tion, within selected communities.
- 20 "(c) Grants.—In carrying out the program, the Sec-
- 21 retary may make grants to State, local, and regional agen-
- 22 cies, including nonprofit organizations, that the Secretary
- 23 determines are suitably equipped and organized to carry
- 24 out the requirements of this section.
- 25 "(d) Statistical Information.—In carrying out
- 26 the program, the Secretary shall develop statistical infor-

- 1 mation on changes in motorized, nonmotorized, and tran-
- 2 sit use in communities participating in the program and
- 3 assess how such changes support and promote livable com-
- 4 munity concepts, decreased traffic and energy usage, a
- 5 cleaner environment, and healthier lifestyles.
- 6 "(e) FEDERAL SHARE.—The Federal share of the
- 7 cost of a project or activity funded under this section shall
- 8 be 80 percent.
- 9 "(f) Reports.—The Secretary shall transmit to Con-
- 10 gress an interim report not later than September 30,
- 11 2007, and a final report not later than September 30,
- 12 2010, on the results of the program.
- 13 "(g) AUTHORIZATION OF APPROPRIATIONS.—
- 14 "(1) HIGHWAY TRUST FUND.—There is author-
- ized to be appropriated out of the Highway Trust
- 16 Fund (other than the Mass Transit Account) to
- carry out this section \$20,000,000 for each of the
- 18 fiscal years 2004 through 2006 and \$40,000,000 for
- each of the fiscal years 2007 through 2009.
- 20 "(2) Mass transit account of highway
- 21 TRUST FUND.—There is authorized to be appro-
- priated out of the Mass Transit Account of the
- 23 Highway Trust Fund to carry out this section
- \$5,000,000 for each of the fiscal years 2004 through

- 1 2006 and \$10,000,000 for each of the fiscal years
- 2 2007 through 2009.
- 3 "(h) Period of Availability.—Notwithstanding
- 4 any other provision of law, funds allocated under this sec-
- 5 tion shall remain available until expended.".
- 6 (b) Conforming Amendment.—The analysis for
- 7 chapter 1 of title 23, United States Code, is amended by
- 8 inserting after the item relating to section 166 the fol-
- 9 lowing:

"167. Nonmotorized transportation pilot program.".

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